

## Message Text

LIMITED OFFICIAL USE

PAGE 01 BELGRA 06422 01 OF 02 300952Z

12

ACTION CU-03

INFO OCT-01 EUR-12 ISO-00 USIA-06 /022 W  
----- 075621

R 300800Z SEP 76

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 8242

INFO AMEMBASSY BUCHAREST

AMEMBASSY MOSCOW

AMCONSUL ZAGREB

LIMITED OFFICIAL USE SECTION 1 OF 2 BELGRADE 6422

MOSCOW AND BUCHAREST FOR DR. BILLINGTON, BFS

E.O. 11652: NA

TAGS: OEXC YO

SUBJ: AYEC 1976/77 PROGRAM

REF: STATE 231060 (NOTAL), BELGRADE 6360

SUMMARY: FAISECTC HAS PRESENTED NOTE TO EMBASSY ON QUESTION OF TRAVEL-ONLY GRANTS, CONTENDING IT UNFAIR TO CANDIDATES WHO HAVE APPLIED TO LIMIT NUMBER OF GRANTS IN ANY PARTICULAR FIELD (I.E. SCIENCE). EMBASSY PROPOSES REPLY STRESSING NEED TO MAINTAIN AGREED-UPON BALANCE IN PROGRAM AND THAT AYEC UNDER NO OBLIGATION ISSUE GRANTS TO CANDIDATES UNLESS THEIR FIELDS OF STUDY COINCIDE WITH OPENINGS IN PROGRAM PROPOSAL. POST DOES NOT BELIEVE PRESENT CONFRONTATION WILL LEAD TO DEMISE OF COMMISSION, AND RECOMMENDS WE MAINTAIN OUR POSITION ON TRAVEL-GRANTS AND OVER-ALL PROGRAM BALANCE. (END SUMMARY).

1. LATE FRIDAY AFTERNOON, SEP 21, EMBASSY RECEIVED THIRD-PERSON NOTE FROM FAISECTC CONCERNING QUESTION OF TRAVEL-ONLY GRANTS. NOTE SUMMARIZED AS FOLLOWS:

2. (A) BOTH SIDES OF AYEC SATISFIED WITH RESULTS OF PROGRAM UNTIL NOW.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BELGRA 06422 01 OF 02 300952Z

(B) PROGRAM BALANCE IN FIRST 10 YEARS WAS 51 PERCENT

IN FAVOR OF SCIENCE:

(C) "FROM THE VERY BEGINNING OF THE PROGRAM (NOTE CONTINUES) "THE TWO SIDES HAD AGREED THAT IN DISTRIBUTING FULL GRANTS TO YUGOSLAV CANDIDATES, THE COMMISSION WOULD GIVE PRIORITY TO THE NATURAL SCIENCES, AND, IN GIVING STIPENDS TO AMERICAN CANDIDATES, PRIORITY WOULD BE GIVEN TO SOCIAL SCIENCES."

(D) TRAVEL-ONLY GRANTS WERE UNSPECIFIED AS TO FIELD. ONLY SMALL PERCENTAGE OF THOSE YUGOSLAVS WHO RECEIVED THESE GRANTS HAD STIPENDS FROM YUGOSLAV INSTITUTIONS. SOME 95 PERCENT OF THEM HAD STIPENDS FROM AMERICAN INSTITUTIONS. RATIO OF GRANTS IN SCIENCE/SOCIAL SCIENCE VARIED FROM YEAR TO YEAR IN ACCORDANCE WITH THE INTERESTS OF THE CANDIDATES.

(E) YUGOSLAV SIDE CONSIDERS THAT THE COMMISSION SHOULD NOT, BY ADMINISTRATIVE INTERFERENCE, LIMIT CANDIDATES FOR TRAVEL-ONLY GRANTS THIS YEAR TO SET FIELDS AND THUS RESTRICT THEIR FREEDOM OF CHOICE AND THE INTERESTS OF THE SCIENTIFIC AND EDUCATIONAL INSTITUTIONS OF BOTH SIDES.

(F) YUGOSLAV SIDE SUGGESTS TRAVEL-ONLY GRANTS BE AWARDED, AS IN PAST, TO QUALIFIED CANDIDATES WHO HAVE APPLIED DURING COMPETITION, "SINCE ANY OTHER APPROACH TO THIS QUESTION WOULD REPRESENT A LIMITATION OF THE RIGHTS OF THE CANDIDATES WHO HAVE PARTICIPATED IN THE COMPETITION FOR TRAVEL GRANTS AND WOULD NOT SATISFY THE INTERESTS OF EITHER ONE SIDE OR THE OTHER IN THE OPTIMUM USE OF THE POSSIBILITIES PROVIDED BY THIS PROGRAM."

3. POST PLANS REPLY ALONG FOLLOWING LINES:

(A) AGREE THAT BOTH SIDES SATISFIED WITH RESULTS OF PROGRAM AS LONG AS IT MET NEEDS AND INTERESTS OF BOTH SIDES WHICH IT DID AS LONG AS THERE WAS APPROXIMATE BALANCE IN GRANTS IN SCIENCE AND SOCIAL SCIENCE.

(B) PROGRAM WAS TO BE CARRIED OUT ACCORDING TO A PLAN APPROVED EACH YEAR BY BOTH SIDES AND BY BFS. HOWEVER, SINCE 1973 ACTUAL PROGRAM HAS BORN LITTLE RESEMBLANCE TO PLANS. US SIDE NOTICED THIS DEFICIENCY SOME TIME AGO AND WAS UNDER IMPRESSION YUGOSLAV SIDE HAD AGREED TO CORRECT IT SINCE MUTUALLY APPROVED PROGRAM PLAN FOR 1976/77 STATED THAT "A GRADUAL TRANSITION FROM THE PURE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BELGRA 06422 01 OF 02 300952Z

AND APPLIED SCIENCES TO THE SOCIAL SCIENCES HAS BEEN INITIATED AND THIS WILL BECOME MORE EVIDENT IN THE 1977/78 PROGRAM...."

(C) HOWEVER, IN 1976 ONCE AGAIN ACTUAL PROGRAM, ON YUGOSLAV SIDE, NOT IN ACCORDANCE WITH PROGRAM PLAN. PLAN CALLED FOR 20 FULL GRANTS IN SCIENCE, 14 IN SOCIAL SCIENCE/HUMANITIES. ACTUAL GRANTS WERE 31 IN SCIENCE, 13 IN SOCIAL SCIENCE/HUMANITIES.

(D) IT APPEARS TO US SIDE THAT IF TRAVEL-ONLY GRANTS TO YUGOSLAVS ARE AWARDED ACCORDING TO FORMULA SUGGESTED BY YUGOSLAV SIDE AT MOST RECENT COMMISSION MEETING (RATIO OF 21 IN SCIENCE TO 7 IN SOCIAL SCIENCE) IT WILL ONLY WORSEN IMBALANCE WHICH ALL AGREE IS UNDESIRABLE.

(E) US SIDE TAKES ISSUE WITH STATEMENT INCLUDED IN NOTE THAT BOTH SIDES HAD AGREED TO GIVE PRIORITY TO SCIENCE IN AWARDING GRANTS TO YUGOSLAVS. YUGOSLAV SIDE HAS BEEN UNABLE DOCUMENT THAT SUCH AGREEMENT EXISTED OR EXISTS. FURTHER, STATISTICS FOR FIRST 8 YEARS OF PROGRAM SHOW THAT ROUGH BALANCE BETWEEN SCIENCE AND SOCIAL SCIENCE ON YUGOSLAV SIDE OF PROGRAM ALMOST ALWAYS OBTAINED. ONLY SINCE 1973 HAS PATTERN OF GRANTS TO YUGOSLAVS RESEMBLED THE 70/30 FORMULA REFERRED TO BY YUGOSLAV SIDE AT PAST COMMISSION MEETINGS.

(F) US SIDE AGREES THAT AWARDS OF STIPENDS TO TRAVEL-ONLY CANDIDATES BY US OR YUGOSLAV INSTITUTIONS REFLECTS THESE INSTITUTIONS' NEEDS AND INTERESTS. HOWEVER, THESE DO NOT NECESSARILY COINCIDE WITH AYESC'S. FULBRIGHT PROGRAM NOT PRIMARILY CONCERNED WITH ADVANCEMENT OF SCIENCE OR KNOWLEDGE. RATHER, ITS PURPOSE IS TO INCREASE MUTUAL UNDERSTANDING AMONG PEOPLES. US SIDE FEELS THIS CAN BEST BE ACHIEVED IN EXCHANGE WITH YUGOSLAVIA IF GRANTS TO YUGOSLAVS ROUGHLY BALANCED BETWEEN SCIENCE AND SOCIAL SCIENCE/HUMANITIES. YUGOSLAV GRANTEES IN LATTER FIELDS CAN PROVIDE KNOWLEDGE AMERICANS BADLY NEED IN ORDER UNDERSTAND YUGOSLAVIA AND ITS POLICIES BETTER.

(G) FACT THAT AYESC DECIDES TO GIVE TRAVEL-ONLY GRANTS TO PERSONS IN PARTICULAR FIELDS IN NO WAY LIMITS OR CHANNELS YUGOSLAV STUDENTS/RESEARCHERS TOWARD THESE FIELDS SINCE THEY HAVE ALREADY MADE THEIR DECISION ABOUT FIELD OF STUDY WHEN THEY APPLIED TO AMERICAN INSTITUTIONS FOR ADMISSION. IF CANDIDATES' INTERESTS COINCIDE WITH LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 BELGRA 06422 01 OF 02 300952Z

THOSE OF COMMISSION, WELL AND GOOD. IF NOT, THERE ARE MANY OTHER PROGRAMS, ESPECIALLY IN THE SCIENCES, WHICH CAN ACCOMMODATE THEM. IN ANY CASE, COMMISSION UNDER NO OBLIGATION AWARD GRANTS TO ANY AND ALL PERSONS WHO APPLY FOR ONE. IT IS, HOWEVER, UNDER OBLIGATION TO BFS TO FULFILL PROGRAM AS IT WAS PLANNED. SINCE THIS WAS NOT DONE IN CASE OF FULL GRANTS FOR 1976/77, US SIDE SUBMITS THAT ONLY WAY LEFT FOR AYESC TO AT LEAST SHOW GOOD INTENTIONS WITH REGARD TO CORRECTING ACKNOWLEDGED IMBALANCE IN PROGRAM IS TO AWARD TRAVEL-ONLY GRANTS ON ROUGHLY 50/50 BASIS.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 BELGRA 06422 02 OF 02 300945Z

12

ACTION CU-03

INFO OCT-01 EUR-12 ISO-00 USIA-06 /022 W

----- 075494

R 300800Z SEP 76

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 8243

INFO RUDKAYKKAMEMBASSY BUCHAREST 3178

AMEMBASSY MOSCOW

AMCONSUL ZAGREB

LIMITED OFFICIAL USE SECTION 2 OF 2 BELGRADE 6422

(H) INSISTENCE BY YUGOSLAV SIDE THAT TRAVEL-ONLY GRANTS BE AWARDED PRIMARILY TO THOSE IN SCIENCE APPEARS TO THE AMERICAN SIDE AS AN ATTEMPT TO CHANGE AN AGREED-UPON POLICY SET FORTH IN 1976/77 PROGRAM PLAN AND CONFIRMED BY MEETINGS OF FULBRIGHT COMMISSION IN AUGUST, OCTOBER, AND DECEMBER, 1975, AND HARDLY IN SPIRIT OF MUTUAL COOPERATION WHICH IS SUPPOSED TO ANIMATE THE FULBRIGHT EXCHANGE PROGRAM AND WHICH HAS DISTINGUISHED THE WORK OF THE COMMISSION IN THE PAST.

4. WOULD APPRECIATE DEPARTMENT'S SOONEST COMMENT ON SUBSTANCE OF PROPOSED NOTE SO THAT PROMPT REPLY TO YUGOSLAVS CAN BE PREPARED PRIOR TO OCTOBER 8 COMMISSION MEETING.

5. WITH REGARD TO DEPARTMENT'S COMMENTS IN REFTEL, POST AGREES WITH DEPARTMENT AND BFS THAT CONTINUED EXISTENCE AND VITALITY OF COMMISSION HIGH PRIORITY. HOWEVER, DO NOT BELIEVE YUGOSLAVS INTEND BRING ABOUT ITS DIMISE OVER PRESENT ISSUE, ALTHOUGH FUNCTIONING OF COMMISSION MAY WELL BE HAMPERED FOR A TIME. US SIDE MUST, HOWEVER, AVOID APPEARING TO EAGER TO COMPROMISE AND THUS GIVE YUGOSLAVS IMPRESSION THAT EXCHANGE PROGRAM MORE VALUABLE TO US THAN TO THEM, WHICH CERTAINLY NOT THE CASE.

6. POST PREPARED ACCEPT 60/40 SPLIT IN TRAVEL GRANTS;  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BELGRA 06422 02 OF 02 300945Z

HOWEVER, MOST RECENT YUGOSLAV OFFER COMPLETELY WIDE THIS MARK AND YUGOSLAVS APPEARED UNWILLING NEGOTIATE FURTHER. POST ALSO WISHES POINT OUT THAT DISTRIBUTION OF 1976/77 FULL GRANTS (31 TO 13) AGAIN COMPLETELY IMBALANCED AND THAT 50/50 SPLIT IN TRAVEL-ONLY GRANTS WOULD HARDLY REDRESS THAT. AT MOST, IT WOULD BE GESTURE OF GOOD WILL AND OF INTENTION TO KEEP PREVIOUS AGREEMENT WHICH YUGOSLAVS AT PRESENT APPEAR UNWILLING TO MAKE.

7. PRESENT SITUATION ARISES FROM YUGOSLAVS' LAMENTABLE HABIT OF REOPENING BIDDING AFTER DEAL HAS BEEN CLOSED (WITNESS RECENT PANAM AND DOW IMBROGLIOS). IT ALSO MUST BE CONSIDERED IN CONTEXT OF OUR TOTAL RELATIONSHIP WITH YUGOSLAVIA. POST BELIEVES THAT POLICY OF BEING FAIR, FIRM, AND FRIENDLY WILL GET US FARTHER IN THIS AND OTHER NEGOTIATIONS THAN ONE IN WHICH WE APPEAR OVER-EAGER OBTAIN YUGOSLAVS' FAVOR.

8. HAVE LEARNED FROM WELL-INFORMED YUGOSLAV ACADEMIC PARTY SOURCE THAT YUGOSLAV INSISTENCE ON HARD SCIENCES VS SOCIAL SCIENCE REFLECTS "HAWKS VS DOVES" CONFRONTATION IN GOY POLICY-MAKING CIRCLES BETWEEN CONSERVATIVES AND LIBERALS. CONSERVATIVES CONTEND SENDING SOCIAL SCIENTISTS TO US WILL EXPOSE THEM TO POSSIBLE IDEOLOGICAL CORRUPTION WHICH LIBERALS COUNTER BY SAYING THIS UNLIKELY OCCUR IF GRANTEES "IDEOLOGICALLY PREPARED" BEFORE DEPARTURE. NO ONE CONTENTS THAT THERE LACK OF INTEREST ON YUGOSLAV SIDE IN SOCIAL SCIENCE (ALTHOUGH THIS IS WHAT YUGOSLAV AYEC MEMBERS IMPLY IN COMMISSION MEETINGS). DIRECTOR OF INSTITUTE FOR INTERNATIONAL POLITICS AND ECONOMICS TOLD PAO HE WISHED US WELL IN STRUGGLE KEEP 50/50 RATIO AND HOPED WE WOULD REMAIN FIRM AS MAY OF HIS COLLEAGUES HERE SUPPORT OUR POSITION.

9. FYI: OUR RECORDS SHOW THAT OUT OF NINE IREX GRANTEES FROM YUGOSLAVIA THIS YEAR, SIX WERE IN SCIENCE. WOULD APPEAR THAT ONCE AGAIN DENES OUT-MANEUVERED KASTOF. CERTAINLY AGREE WITH DEPARTMENT THAT KASSOF SHOULD TAKE USG MORE INTO HIS CONFIDENCE WHEN DEALING WITH FAISECTC. SWEITZER

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 30 SEP 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** izenbei0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976BELGRA06422  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760368-0945  
**From:** BELGRADE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t1976094/aaaaadds.tel  
**Line Count:** 264  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION CU  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 STATE 231060, 76 BELGRADE 6360  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** izenbei0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 05 MAY 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <05 MAY 2004 by woolflhd>; APPROVED <01 SEP 2004 by izenbei0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AYES 1976/77 PROGRAM  
**TAGS:** OEXC, YO  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006